BPB Appeal No. A1282

IN THE MATTER OF	the Building Act 2004 (the Act)
	AND
IN THE MATTER OF	an Appeal to the Building Practitioners Board under Section 330(1)(a) by [the Appellant] against a decision of the Registrar

DECISION OF THE BUILDING PRACTITIONERS BOARD

Date and location of hearing:	20 April 2017
Appeal heard by:	Robin Dunlop (presiding) Catherine Taylor Bob Monteith

Appearances by:	[the Appellant]

- 1.1 [The Appellant] of [omitted] applied for a Carpentry Licence under s287 of the Act and the Licensed Building Practitioners Rules 2007¹ ("the Rules").
- 1.2 The Registrar of Licensed Building Practitioners ("the Registrar") declined the Appellant's application and notified his decision by letter dated 11 January 2017. Notification of the decision included a notice of the right to appeal the decision to the Building Practitioners Board ("the Board").
- 1.3 On 15 February 2017 the Appellant lodged an appeal to the Board against the Registrar's decision.

2.0 Licensing scheme

- 2.1 To become licensed, a person must satisfy the Registrar that they can meet all the applicable minimum standards for licensing.² The minimum standards are set out as "Competencies" in Schedule 1 of the Rules. In determining whether a person meets a Competency, regard must be given to the extent to which the person meets the Performance Indicators set out for that competency in Schedule1³.
- 2.2 Where the Registrar declines an application the applicant has a right of appeal to the Board.⁴

3.0 Scope of the appeal

- 3.1 An appeal proceeds by way of rehearing⁵. However, the Board will not review matters outside the scope of the appeal⁶.
- 3.2 The appeal seeks the following relief:

The grant of a Carpentry Licence (Competencies 1, 2, 3, and 4)

3.3 In light of s335(4) and the Registrar's decision letter, the Board interprets its inquiry as being restricted to consideration of Competencies 2 and 4 for a Carpentry Licence.

Carpentry Licence Competencies:

Competency 1:	Demonstrate knowledge of the regulatory environment of the building construction industry
Competency 2:	Demonstrate knowledge of current building and trade practice
Competency 3: Competency 4:	Carry out planning and scheduling for carpentry work Carry out carpentry work.

¹Incorporating amendments for 2008, 2009 and 2010.

²S286 of the Act and rule 4 of the Rules.

³Clause 4(2) of the Rules

⁴S330(1)(a) of the Act.

⁵S335(2) of the Act

⁶S335(4) of the Act

- 4.1 The Registrar's decision to grant or decline a licence is informed by an assessor's recommendation⁷. The Board's Appeals Procedures require the Registrar to provide a report which includes all evidence used to reach the decision, including the assessors' recommendation.
- 4.2 The Registrar's report notes, at paragraph 18, the following from the Assessor's recommendations:
 - The Appellant was not supported by witnesses. Both witnesses were Carpentry LBPs who stated that his carpentry skills were poor and his knowledge of current trade practice was limited.
 - The Appellant did not have the knowledge that would be expected of a licensed building practitioner. The referees also noted that the Appellant "had a reluctance to adhere to the good trade practices".
- 4.3 The Registrar concluded:

"The basis for the Registrar's decision to decline the application

- I have been delegated under S312 (1) to review the assessment report and make a decision about the Appellant's application.
- I reviewed the assessor's report and the Appellant's application.
- I based my decision on the assessor's recommendation, and the reasons set out above. I did not consider that there was sufficient reason or concern to overrule the assessor's recommendation."

5.0 Appellant's Submissions

- 5.1 The Appellant included a letter and his assessment report with his appeal form.
- 5.2 The Board asked questions of the Appellant.

6.0 Board's consideration

6.1 The Board noted that the Registrar was satisfied that the Appellant met the following Competencies 1 and 3 for the Carpentry licence:

Licence Competencies:

Competency 1:	Demonstrate knowledge of the regulatory environment of
	the building construction industry.
Competency 3:	Carry out planning and scheduling for carpentry work.

⁷ clause 10 and 11of the Rules

- 6.2 The Board then considered Competencies 2 and 4 for a Carpentry Licence. These Competencies can be demonstrated by meeting some or all of the performance indicators as listed in Schedule 1 of the Rules.
- 6.3 The LBP scheme is competency based, and it is up to the practitioner to demonstrate their competency.

Board's findings

- 6.4 The Appellant demonstrated a limited understanding of building procedures, and lacked a greater depth of technical knowledge with regard to Restricted Building Work.
- 6.5 The recent work undertaken by the Appellant did not demonstrate to the Board broad industry experience.
- 6.6 Further experience and demonstration that he has successfully completed some more projects under mentoring of suitably licensed building practitioners may assist a future re-application.
- 6.7 The Board concluded that the Appellant **failed to provide** evidence to demonstrate that he met sufficient Performance Indicators to satisfy the requirements of Competencies 2 and 4 for a Carpentry Licence.

7.0 Board's Decision

7.1 Pursuant to s335(3) of the Act, the Board has resolved to uphold the Registrar's decision not to license [Omitted] with a Carpentry Licence.

8.0 Publication of Name

- 8.1 Pursuant to s339 of the Act, the Board may prohibit the publication of the Appellant's name and/or particulars.
- 8.2 The Board, having considered the circumstances of this appeal, directs that the name and the particulars of the Appellant **are not** to be made public.

Signed and dated this 1 day of May 2017

Robin Durlop (Presiding Member)

Advice Note (not part of Board's Decision)

Extracts from the Act:

"330 Right of Appeal

- (1) A person may appeal to the Board against any decision of the Registrar to-
 - (a) decline to licence the person as a building practitioner;
- (2) A person may appeal to a District Court against any decision of the Board–

(a) made by it on an appeal brought under subsection (1);

331 Time in which appeal must be brought

An appeal must be lodged–

. . .

- (a) within 20 working days after notice of the decision or action is communicated to the appellant; or
- (b) within any further time that the appeal authority allows on application made before or after the period expires."