# BPB Appeal No. A1306

IN THE MATTER OF	the Building Act 2004 (the Act)
	AND
IN THE MATTER OF	an Appeal to the Building Practitioners Board under Section 330(1)(a) by <b>[Omitted]</b> against a decision of the Registrar

# DECISION OF THE BUILDING PRACTITIONERS BOARD

Date and location	21 June 2018, Auckland
of hearing:	
·	

Appeal heard by:	Chris Preston Richard Merrifield
	Bob Monteith
	Faye-Pearson Green

Appearances by:	[Omitted]

## 1.0 Introduction

- 1.1 [Omitted] ("the Appellant") of [Omitted] applied for a Carpentry Licence under s287 of the Act and the Licensed Building Practitioners Rules 2007<sup>1</sup> ("the Rules").
- 1.2 The Registrar of Licensed Building Practitioners ("the Registrar") declined the Appellant's application and notified his decision by letter dated 18 April 2018. Notification of the decision included a notice of the right to appeal the decision to the Building Practitioners Board ("the Board").
- 1.3 On 8 May 2018 the Appellant lodged an appeal to the Board against the Registrar's decision.

## 2.0 Licensing scheme

- 2.1 To become licensed, a person must satisfy the Registrar that they can meet all the applicable minimum standards for licensing.<sup>2</sup> The minimum standards are set out as "Competencies" in Schedule 1 of the Rules. In determining whether a person meets a Competency, regard must be given to the extent to which the person meets the Performance Indicators set out for that competency in Schedule1<sup>3</sup>.
- 2.2 Where the Registrar declines an application the applicant has a right of appeal to the Board.<sup>4</sup>

## 3.0 Scope of the appeal

- 3.1 An appeal proceeds by way of rehearing<sup>5</sup>. However, the Board will not review matters outside the scope of the appeal<sup>6</sup>.
- 3.2 The appeal seeks the following relief:

The grant of a Carpentry Licence

3.3 In light of s335(4) and the Registrar's decision letter, the Board interprets its inquiry as being restricted to consideration of Competencies 3 & 4 for a Carpentry Licence.

#### **Carpentry Licence Competencies:**

Competency 3: Carry out planning and scheduling for carpentry work. Competency 4: Carry out carpentry work.

<sup>&</sup>lt;sup>1</sup>Incorporating amendments for 2008, 2009 and 2010.

<sup>&</sup>lt;sup>2</sup>S286 of the Act and rule 4 of the Rules.

<sup>&</sup>lt;sup>3</sup>Clause 4(2) of the Rules

<sup>&</sup>lt;sup>4</sup>S330(1)(a) of the Act.

<sup>&</sup>lt;sup>5</sup>S335(2) of the Act

<sup>&</sup>lt;sup>6</sup>S335(4) of the Act

- 4.1 The Registrar's decision to grant or decline a licence is informed by an assessor's recommendation<sup>7</sup>. The Board's Appeals Procedures require the Registrar to provide a report which includes all evidence used to reach the decision, including the assessors' recommendation.
- 4.2 The Registrar's report notes, at paragraph **18**, the following from the Assessor's recommendations:
  - The Appellant provided sufficient information to clarify the application in Competencies 1, and 2 discussion with the applicant confirm regulatory knowledge.
  - Competency 3 neither referee could confirm the applicants ability to carry out the planning and scheduling of work as he needed supervision for both of the projects supplied.
  - Competency 4 with only limited experience prior to his pre trade qualification and with limited practical tuition across the full range of carpentry work, the two referees could not confirm that they have seen him carry out the full range of carpentry work and that they needed to supervise him on his current projects, I can only recommend licensing is not granted for carpentry.
- 4.3 The Registrar concluded:

"The basis for the Registrar's decision to decline the application

- I have been delegated under S312 (1) to review the assessment report and make a decision about the Appellant's application.
- I reviewed the assessor's report and the Appellant's application.
- I based my decision on the assessor's recommendation, for the reasons set out above. I did not consider that there was sufficient reason or concern to overrule the assessor's recommendation."

# 5.0 Appellant's Submissions

5.1 The Appellant included with his appeal photographs of previous jobs he has worked on and two references.

#### 6.0 Board's consideration

6.1 The Board noted that the Registrar was satisfied that the Appellant met the following Competencies for the Carpentry licence:

<sup>&</sup>lt;sup>7</sup> clause 10 and 11of the Rules

Competency 1: Demonstrate knowledge of the regulatory environment of the building construction industry.
 Competency 2: Demonstrate knowledge of current building and trade practice.

- 6.2 The Board then considered Competencies 3 & 4 for a Carpentry Licence. These Competencies can be demonstrated by meeting some or all of the performance indicators as listed in Schedule 1 of the Rules.
- 6.3 The LBP scheme is competency based, and it is up to the practitioner to demonstrate their competency.

#### Board's findings

- 6.4 The Board concluded that the Appellant **failed to provide** evidence to demonstrate that he met sufficient Performance Indicators to satisfy the requirements of Competencies 3 & 4 for a Carpentry Licence.
- 6.5 The Appellant under questioning from the Board showed limited knowledge of the building process beyond his current experience. It is recommended he gains experience on a wider range of building work, or some form of formal carpentry training that covers the requirements of Competencies 3 & 4.

## 7.0 Board's Decision

7.1 Pursuant to s335(3) of the Act, the Board has resolved to uphold the Registrar's decision not to license [Omitted] with a Carpentry Licence.

#### 8.0 Publication of Name

- 8.1 Pursuant to s339 of the Act, the Board may prohibit the publication of the Appellant's name and/or particulars.
- 8.2 The Board, having considered the circumstances of this appeal, directs that the name and the particulars of the Appellant **are not** to be made public.

Signed and dated this 28<sup>th</sup> day of June 2018

Chris Preston (Presiding Member)

Advice Note (not part of Board's Decision)

Extracts from the Act:

# *"330 Right of Appeal*

- (1) A person may appeal to the Board against any decision of the Registrar to–
  (a) decline to licence the person as a building practitioner;
- (2) A person may appeal to a District Court against any decision of the Board–
  - (a) made by it on an appeal brought under subsection (1);

. . .

. . .

#### **331 Time in which appeal must be brought** An appeal must be lodged–

- (a) within 20 working days after notice of the decision or action is communicated to the appellant; or
- (b) within any further time that the appeal authority allows on application made before or after the period expires."