BPB Appeal No. A1362

IN THE MATTER OF the Building Act 2004 (the Act)

AND

IN TH]E MATTER OF an Appeal to the Building

Practitioners Board under Section 330(1)(a) by [the Appellant] against a decision

of the Registrar

DECISION OF THE BUILDING PRACTITIONERS BOARD

[the Appellant]

Appearances by:

Date and location of hearing:	7 December 2021, on Zoom
Appeal heard by:	Mr C Preston (Presiding) Mr D Fabish, LBP, Carpentry Site AOP 2 Mrs F Pearson-Green, LBP Design AOP 2 Mr R Shao, LBP, Carpentry Site AOP 1 Mrs J Clark, Legal Member

1.0 Introduction

- 1.1 [The Appellant] of Auckland applied for a Design (Area of Practice (AOP) 2) Licence under s287 of the Act and the Licensed Building Practitioners Rules 2007¹ ("the Rules").
- 1.2 The Registrar of Licensed Building Practitioners ("the Registrar") declined the Appellant's application and notified his decision by letter dated 15 September 2021. Notification of the decision included a notice of the right to appeal the decision to the Building Practitioners Board ("the Board").
- 1.3 On 3 October 2021 the Appellant lodged an appeal to the Board against the Registrar's decision.

2.0 Licensing scheme

- 2.1 To become licensed, a person must satisfy the Registrar that they can meet all the applicable minimum standards for licensing.² The minimum standards are set out as "Competencies" in Schedule 1 of the Rules. In determining whether a person meets a Competency, regard must be given to the extent to which the person meets the Performance Indicators set out for that competency in Schedule1³.
- 2.2 Where the Registrar declines an application the applicant has a right of appeal to the Board.⁴

3.0 Scope of the appeal

- 3.1 An appeal proceeds by way of rehearing⁵. However, the Board will not review matters outside the scope of the appeal⁶.
- 3.2 The appeal seeks the following relief:

The grant of a Design Licence (AOP 2)

3.3 In light of s335(4) and the Registrar's decision letter, the Board interprets its inquiry as being restricted to consideration of Competencies 2, 3, 4 and 5 for a Design Licence.

Design Licence Competencies:

Competency 2: Manage the building design process.

Competency 3: Establish design briefs and scope of work and prepare

preliminary design.

Competency 4: Develop design and produce construction drawings and

documentation.

Competency 5: Manage construction phase design.

¹Incorporating amendments for 2008, 2009 and 2010.

²S286 of the Act and rule 4 of the Rules.

³Clause 4(2) of the Rules

⁴S330(1)(a) of the Act.

⁵S335(2) of the Act

⁶S335(4) of the Act

4.0 Registrar's report

- 4.1 The Registrar's decision to grant or decline a licence is informed by an assessor's recommendation⁷. The Board's Appeals Procedures require the Registrar to provide a report which includes all evidence used to reach the decision, including the assessors' recommendation.
- 4.2 The Registrar's report notes, at paragraph **18**, the following from the Assessor's recommendations:
 - [The Appellant] showed me three projects all together, two of them I managed to get printed off and look over them prior to the assessment and assessed these drawings and specifications.
 - The first project had a few small errors on it, which are described above.
 The specification for one of the projects was also Masterspec minor, which [the Appellant] had used the wrong format or template for the specification.
 It needed to be Basic or Standard for a house of this size.
 - Although the drawings of the second project at [Omitted] Street did meet the
 competencies for AOP 2, I felt the drawings for the first project did not meet
 the competencies required for the errors that I picked up and are described
 above.
 - The referees that I spoke with were relatively supportive of [the Appellant], although they did mention he has only been in New Zealand and the industry a short time.
 - It is my opinion that [the Appellant] has applied for a design license a little bit prematurely. Therefore I recommend at this time that [the Appellant] be declined a design licence at this time.

4.3 The Registrar concluded:

- I have been delegated under S312 (1) to review the assessment report and make a decision about [the Appellant's] application.
- I reviewed the assessor's report and [the Appellant's] application.
- I based my decision on the assessor's recommendation, for the reasons set out above. I did not consider that there was sufficient reason or concern to overrule the assessor's recommendation."

5.0 Appellant's Submissions

- 5.1 The Appellant included a number of consented projects with his appeal to demonstrate the competencies for a Design license.
- 5.2 The Board asked questions of the Appellant relating to the additional information provided, and general industry questions relating to the design competencies.

⁷ clause 10 and 11of the Rules

6.0 Board's consideration

6.1 The Board noted that the Registrar was satisfied that the Appellant met the following Competency for the Design licence:

Design Licence Competencies:

Competency 1: Comprehend and apply knowledge of the regulatory environment of the building construction industry.

- 6.2 The Board then considered Competencies 2, 3, 4 and 5 for a Design (AOP 2) Licence. These Competencies can be demonstrated by meeting some or all of the performance indicators as listed in Schedule 1 of the Rules.
- 6.3 The LBP scheme is competency based, and it is up to the practitioner to demonstrate their competency.

Board's findings

- 6.4 The Board concluded that the Appellant **failed to provide** evidence to demonstrate that he met sufficient Performance Indicators to satisfy the requirements of the competencies for a Design AOP 2 Licence.
- 6.5 The Board concluded that the Appellant **provided** evidence to demonstrate that he met sufficient Performance Indicators to satisfy the requirements of Competencies 2, 3 and 4 for a Design AOP 1 Licence.
- The Board strongly advised [the Appellant] to work within his competency, under Area of Practice 1. The Board notes that attention to detail across all aspects of the design is important starting with the calculation of the Risk Matrix. [The Appellant] needs to concentrate on ensuring that the non-standard details that he draws will meet the requirements of the Building Code and that they are fit for purpose.
- 6.7 The Board said that [the Appellant] came across as diligent, responsible, and appears keen to learn. The Board suggests [the Appellant] looks into mentoring and joining an industry organization that will enable him to continue in his professional development.

7.0 Board's Decision

- 7.1 Pursuant to s335(3) of the Act, the Board has resolved to reverse the Registrar's decision and licence [the Appellant] with a Design (AOP 1) Licence.
- 7.2 The Board directs the Registrar to issue a Design (AOP 1) Licence to [the Appellant] as soon as practicable.

8.0 Publication of Name

- 8.1 Pursuant to s339 of the Act, the Board may prohibit the publication of the Appellant's name and/or particulars.
- 8.2 The Board, having considered the circumstances of this appeal, directs that the name and the particulars of the Appellant **are not** to be made public.

Signed and dated this 20th day of December 2021

Mr C Preston (Presiding Member)

Advice Note (not part of Board's Decision)

Extracts from the Act:

"330 Right of Appeal

- (1) A person may appeal to the Board against any decision of the Registrar to–
 - (a) decline to licence the person as a building practitioner;

. . .

- (2) A person may appeal to a District Court against any decision of the Board–
 - (a) made by it on an appeal brought under subsection (1);

. . .

331 Time in which appeal must be brought

An appeal must be lodged-

- (a) within 20 working days after notice of the decision or action is communicated to the appellant; or
- (b) within any further time that the appeal authority allows on application made before or after the period expires."