Before the Building Practitioners Board

BPB Complaint No. C2-01686

Licensed Building Practitioner: William Parlane (the Respondent)

Licence Number: BP 125793

Licence(s) Held: Carpentry

Penalty Decision of the Board under section 318 of the Building Act 2004

Complaint or Board Inquiry Complaint

Hearing Location Christchurch

Hearing Type: In Person

Hearing Date: 22 November 2017

Substantive Decision Date: 30 November 2017

Penalty Decision Date: 23 January 2018

Board Members Present:

Richard Merrifield, LBP, Carpentry Site AOP 2 (Presiding) Mel Orange, Legal Member Robin Dunlop, Retired Professional Engineer Bob Monteith, LBP Carpentry and Site AOP 2

Procedure:

The matter was considered by the Building Practitioners Board (the Board) under the provisions of Part 4 of the Building Act 2004 (the Act), the Building Practitioners (Complaints and Disciplinary Procedures) Regulations 2008 (the Complaints Regulations) and the Board's Complaints and Inquiry Procedures.

Contents

Introduction	2
Penalty	2
Costs	3
Publication of Name	3
Section 318 Order	4
Right of Appeal	4

Introduction

- [1] This penalty decision arises out of the Board's substantive decision in which it found that the Respondent had carried out or supervised building work or building inspection work in a negligent manner (s 317(1)(b) of the Act).
- [2] Having found that one or more of the grounds in section 317 applies the Board must, under section 318 of the Actⁱ, consider the appropriate disciplinary penalty, whether the Respondent should be ordered to pay any costs and whether the decision should be published.
- [3] In its substantive decision the Board set out its indicative position as regards penalty, costs and publication and invited the Respondent to make written submissions on those matters.
- [4] On 15 January 2018, the Board received the Respondent's submissions. Whilst these were received after the date on which submissions were to be made the Board has considered them and made the following decisions.

Penalty

- [5] The Board's initial view was that a fine of \$2,000 was the appropriate penalty for the disciplinary offence.
- [6] The Respondent has asked, as a result of his personal circumstances, that no penalty be imposed. He has noted (but has not substantiated) that he has had a period of no employment and that he has left the building industry and does not intend to renew his licence.
- [7] Having considered the submissions received the Board has decided to reduce the fine to \$1,750. The small reduction recognises the Respondent's personal circumstances. At the same time the facts of the case and the impact on the Complainant, as outlined in the Board's Substantive Decision, remain the same. The Respondent should note also that penalty is not just about punishment but also about deterrence and that penalties imposed should be consistent with those imposed in other matters. Given these factors any further reduction is not warranted.

[8] The Respondent should also note that the Board's findings and the penalty imposed only related to his negligence and not to records of work. As such his submissions as regards records of work have not been taken into consideration.

Costs

[9] The Board's initial view was that costs of \$1,000 was appropriate. The amount indicated was significantly reduced from the Board's normal starting point of \$2,000 for a relatively straight forward investigation and hearing. Further reductions are not warranted.

Publication of Name

[10] The Respondent has asked that there be no publication as any publication may impact on his future work prospects. The Board had indicated that it would not order further publication but that it would name the Respondent in its decision and that the Respondent's disciplinary offending would be published on the Register of Licensed Building Practitioners in accordance with s 301(1)(I)(iii) of the Act. The Register is established by s 298 of the Act and s 299 sets out its purposes which are:

The purpose of the register is—

- (a) to enable members of the public to—
 - (i) determine whether a person is a licensed building practitioner and, if so, the status and relevant history of the person's [licensing]; and
 - (ii) choose a suitable building practitioner from a list of licensed building practitioners; and
 - (iii) know how to contact the building practitioner; and
 - (iv) know which licensed building practitioners have been disciplined within the last 3 years; and
- (b) to facilitate the administrative, disciplinary, and other functions of the Board and the Registrar under this Act.
- [11] Section 301 sets out the matters to be contained in the Register. The section uses the phrasing "must" which makes the provisions mandatory, not discretionary:
 - (1) The register must contain all of the following information, to the extent that the information is relevant, for each licensed building practitioner whose name is entered in the register:
 - (I) information about the status and history of the person's [licensing], particularly—
 - (i) the class [in which the person is licensed]; and
 - (ii) the date on which the person's name was entered in the register; and
 - (iii) any action taken under section <u>318</u> on a disciplinary matter in respect of the person in the last 3 years:
- [12] The final provision, action taken under s 318, is the reason why detail on the disciplinary offence must be contained in the Register.

- [13] Taking the above provisions into consideration it is clear that one of the purposes of the Register is to allow informed consumer and providing information as regards disciplinary action helps to facilitate this. It is also clear that the Board has no discretion as regards information on disciplinary action being retained on the Register.
- [14] The Board does, however, have a discretion as regards further publication (such as in Code Words or on its website) under section 318(5) of the Act and in this respect it affirms its initial view that there will be no further publication.
- [15] As regards supressing the Respondent's name in this decision the Board refers back to the fact that the matter must be noted on the Register and, as such, it is appropriate that the Respondent be named in the Board's decision so that members of the public can be informed as to the circumstances of the disciplinary offending.

Section 318 Order

[16] For the reasons set out above, the Board directs that:

Penalty: Pursuant to section 318(1)(f) of the Building Act 2004, the

Respondent is ordered to pay a fine of \$1,750.00.

Costs: Pursuant to section 318(4) of the Act, the Respondent is ordered

to pay costs of \$1,000.00 (GST included) towards the costs of, and

incidental to, the inquiry of the Board.

Publication: The Registrar shall record the Board's action in the Register of

Licensed Building Practitioners in accordance with section

301(1)(iii) of the Act.

In terms of section 318(5) of the Act, there will not be action taken to publicly notify the Board's action, except for the note in the Register and the Respondent being named in this decision.

[17] The Respondent should note that the Board may, under section 319 of the Act, suspend or cancel a licensed building practitioner's licence if fines or costs imposed as a result of disciplinary action are not paid.

Right of Appeal

[18] The right to appeal Board decisions is provided for in s 330(2) of the Actⁱⁱ.

Signed and dated this 23rd day of January 2018

Richard MerrifieldPresiding Member

Section 318 of the Act

- (1) In any case to which section 317 applies, the Board may
 - (a) do both of the following things:
 - (i) cancel the person's licensing, and direct the Registrar to remove the person's name from the register; and
 - (ii) order that the person may not apply to be relicensed before the expiry of a specified period:
 - (b) suspend the person's licensing for a period of no more than 12 months or until the person meets specified conditions relating to the licensing (but, in any case, not for a period of more than 12 months) and direct the Registrar to record the suspension in the register:
 - (c) restrict the type of building work or building inspection work that the person may carry out or supervise under the person's licensing class or classes and direct the Registrar to record the restriction in the register:
 - (d) order that the person be censured:
 - (e) order that the person undertake training specified in the order:
 - (f) order that the person pay a fine not exceeding \$10,000.
- (2) The Board may take only one type of action in subsection 1(a) to (d) in relation to a case, except that it may impose a fine under subsection (1)(f) in addition to taking the action under subsection (1)(b) or (d).
- (3) No fine may be imposed under subsection (1)(f) in relation to an act or omission that constitutes an offence for which the person has been convicted by a court.
- (4) In any case to which section 317 applies, the Board may order that the person must pay the costs and expenses of, and incidental to, the inquiry by the Board.
- (5) In addition to requiring the Registrar to notify in the register an action taken by the Board under this section, the Board may publicly notify the action in any other way it thinks fit."

" Section 330 Right of appeal

- (2) A person may appeal to a District Court against any decision of the Board—
 - (b) to take any action referred to in section 318.

Section 331 Time in which appeal must be brought

An appeal must be lodged—

- (a) within 20 working days after notice of the decision or action is communicated to the appellant; or
- (b) within any further time that the appeal authority allows on application made before or after the period expires.